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BEFORE THE
FEDERAL COMMUNICATIONS COMMISSION
WASHINGTON, D.C.

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FEDERAL COMMUNICATIONS COMMISSION
OFFICE OF THE SECRETARY

In the Matter of)
)
Amendment of Section 73.202(b),)
Table of Allotments,)
FM Broadcast Stations.)
(Albion, Honeoye Falls, and)
South Bristol Township, New York))

MM Docket No. 98-8
RM-9178

COMMENTS OF CITICASTERS CO.

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Dated: March 23, 1998

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SUMMARY

Section 307(b) of the Communications Act directs the Commission to seek a “fair, efficient and equitable distribution of radio service.” According to Commission precedent, a proposed reallocation satisfies this statutory directive when it better reflects the populations of and broadcast services available to an area and its communities.

In the *Notice*, the Commission considered the reallocation of channels of radio stations (and the modification of relevant licenses and permits) assigned to three communities in western New York (the “Proposal or “Proposed Reallocation”). The Proposal, in addition to assigning a higher class channel to Honeoye Falls, a community significantly larger than the community to which that channel is currently assigned, would increase the total number of persons served, with no unserved or underserved areas being created. Moreover, Honeoye Falls is a distinct, physically separate community from Rochester. According to Commission policy and precedent, the Proposed Reallocation would offer a fairer and better use of scarce radio spectrum and should be adopted.

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COMMENTS OF CITICASTERS CO.

Citicasters Co. ("Citicasters"), by its attorneys and pursuant to Section 1.415 of the Commission's Rules, hereby submits these Comments 1/ in support of the proposal addressed by the Commission's *Notice of Proposed Rule Making*, DA 97-98-135 (released Jan. 30, 1998), in the above-captioned proceeding ("*Notice*"). In the *Notice*, the Commission considered the reallocation of channels of radio stations (and the modification of relevant licenses and permits) assigned to three communities in western New York, pursuant to Section 1.420(i) of the Commission's Rules, as follows:

1/ Citicasters also incorporates, by reference, its prior pleadings in this matter, notably the Petition for Rule Making and the Technical Exhibit in support of that Petition ("Technical Exhibit").

Community of License	Present Channel	Proposed Channel
Albion, New York	238A	271A
Honeoye Falls, New York	297A	236B
South Bristol Township, New York	236B	297A

The *Notice* explained that the above proposal (the “Proposal” or the “Proposed Reallotment”) “would result in a service population gain of 287,906 persons” with a loss of service to fewer than 80,000 persons, for a net increase of 208,565 persons served by WRCD(FM) and WNVE(FM). ^{2/} As stated in the *Notice*, “no unserved or underserved areas will be created within the loss area.” *Id.* In addition, the Proposal would ensure that all the involved communities would retain a local transmission service. *See id.* at ¶ 5. Accordingly, Citicasters urges that the Commission adopt the Proposal in order to maximize the number of persons and communities able to enjoy the use of scarce radio spectrum.

I. THE PROPOSED REALLOTMENT ENSURES MORE EQUITABLE AND MORE EFFICIENT BROADCAST SERVICE TO THE COMMUNITIES OF AND NEAR HONEOYE FALLS, SOUTH BRISTOL TOWNSHIP AND ALBION.

Section 307(b) of the Communications Act directs the Commission to seek a “fair, efficient and equitable distribution of radio service.” According to

^{2/} *Notice* at ¶ 4. In March 1998, the Commission approved a request to change the call sign of WRCD(FM) to WMAX-FM. For the sake of clarity, however, the station currently assigned to Honeoye Falls will be referred to throughout as WRCD.

precedent, a proposed reallocation satisfies this statutory directive when it better reflects the populations of and broadcast services available to an area and its communities. *See Report and Order, Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations (Parker and Port St. Joe)*, 11 FCC Rcd 1095 at ¶ 4 (Allocations Branch 1996) (“*Parker & Port St. Joe Order*”). By assigning a higher class channel to the larger community, which would enable an increase in the total number of persons served, the Proposed Reallocation would offer a fairer and better use of scarce radio spectrum. *See generally Report and Order, Amendment of Section 73.202(b), Table of Allotments, FM Broadcast Stations (Coleman, Sebawaing and Tuscola, Michigan)*, 11 FCC Rcd 11286 at ¶ 5 (Allocations Branch 1996) (“*Coleman Order*”)(noting that substitution of channel of existing station is appropriate if it would create “new or expanded service at another community”).

A. The Assignment of Channel 236B to Honeoye Falls Is a More Equitable Distribution of FM Allotments than the Current Arrangement.

The Proposal satisfies a critical test of any reallocation plan: it maintains a local transmission service in each of the communities -- Albion, Honeoye Falls, and South Bristol Township (the “Communities”) -- involved in the reallocation. Moreover, the Proposal does not deprive any listener of his or her first or second aural broadcast service: any listener in WNVE’s or WRCD’s existing

service areas still would have access to at least four radio stations, and nearly all would have access to five or more. 3/

In addition, the Proposal is a more equitable distribution than the existing table because it affords the larger of the Communities currently served by radio stations -- Honeoye Falls -- the stronger signal. As noted, Section 307(b) mandates that the Commission assign, where possible, radio service befitting the population of the community or communities to be served by a particular allotment. *See Parker & Port St. Joe Order* at ¶ 4. Designating the Class B channel to Honeoye Falls better reflects that Honeoye Falls has a population more than 40 percent larger than South Bristol Township. *Compare* U.S. Census, 1990 Census of Population and Housing, New York, at 50 & 62 (1993) ("*1990 Census*") (excerpt attached as Exhibit 1).

In addition to being the more populated community in absolute terms, Honeoye Falls is also far more densely populated than South Bristol. According to the 1990 Census, 900 persons live in each square mile of Honeoye Falls. In contrast, only a scant 42.5 persons inhabit each square mile of South Bristol Township. *See* Exhibit 1. The comparative density of the two communities

3/ According to the Technical Exhibit submitted in support of the initial Petition, more than 96.6 percent of persons facing any loss of service under the Proposal would be able to receive five or more radio signals even after the Proposal was implemented. The Commission precedent has noted that the loss of a single existing service to well-served populations should not obstruct a proposal that would result in a net gain of over 200,000 persons. *See, e.g., Coleman Order* at ¶ 5.

underscores that Honeoye Falls is a more cohesive community and, consequently, a more suitable site for a higher class signal.

Nor does Honeoye Falls' comparative proximity to Rochester, New York, make it less deserving of a local transmission service commensurate with its size and the role it plays in its own immediate area. Honeoye Falls is a community independent of Rochester. Geographically, Honeoye Falls is located outside of the Rochester Urbanized Area ^{4/} and approximately 13 miles south of Rochester. It lies several miles beyond the circle of interstate highways that surround the outskirts of that city. It is separated from the urban development of Rochester by, among other obstacles, Interstate 90 and rural countryside. It is also further from Rochester than two other communities that have broadcasting outlets -- Irondequoit, New York, and Brighton, New York, the latter of which lies between Honeoye Falls and Rochester proper.

In addition to its physical separation from Rochester, Honeoye Falls displays many hallmarks of an independent community. With regard to issues arising under Section 307(b) of the Act, the Commission has described what indicia suggest a separate community, including those that -- unlike Honeoye Falls -- are technically located in an Urbanized Area. *Memorandum Opinion & Order, Faye & Richard Tuck, Inc.*, 3 FCC Rcd 5374, 5376-77 (¶¶ 22-23) (1988); *see also Parker & Port St. Joe R&O* at ¶ 7 (inquiring as to whether suburb was "so integrally related"

^{4/} See 1990 Census at 103, G-29 (not including Honeoye Falls under Rochester Urbanized Area listing or as a shaded area on the map of the Area) (excerpt attached as Exhibit 2).

with the central city area as to be credited with all transmission services of that area). A showing that a community is independent is typically a prerequisite to obtaining a first local transmission preference for that community as part of a particular allotment proposal. ^{5/} In this case, however, all of the Communities already have allotments. This fact alone indicates that Honeoye Falls should be deemed a community independent of Rochester.

Even if the Proposal were viewed as a request for a first local transmission service to Honeoye Falls, the overall independence of Honeoye Falls confirms that the Proposed Reallotment appropriately provides the stronger signal to a separate, more substantial community. Commission precedent focuses on eight factors for assessing the independence and importance of a community:

- the extent to which community residents work in a nearby central city;
- whether the community has its own newspaper or other local media;
- whether the community leaders and residents perceive the specified community as being separate from the larger metropolitan area;
- whether the community has its own local government and elected officials;
- whether the community has its own telephone book or zip code;

^{5/} Cf. *Huntington Broadcasting Co. v. FCC*, 192 F.2d 33 (1951). In such cases, the Commission must consider whether the Huntington Doctrine -- an exception to the general effort to allot each community its own broadcast service -- justifies denying a community its own broadcast service because the community at issue is merely an appendage of a nearby metropolis. Although the Huntington Doctrine does not apply in this case, precedent related to that exception underscores the independence of Honeoye Falls.

- whether the community has its own commercial establishments, health facilities, and transportation systems;
- the extent to which the specified community and the central city are part of the same advertising market; and
- the extent to which the specified community relies on the larger metropolitan area for various municipal services such as police, fire protection, schools, and libraries.

As measured by these factors, Honeoye Falls merits a more powerful broadcast service than the sparsely populated South Bristol Township, as it not only is a more populous and more densely populated community than South Bristol Township, but also is a community distinct from Rochester.

Founded in 1791, Honeoye Falls has been an incorporated village since 1838. It has its own government, including an elected mayor and four elected Trustees, distinct from the governance of Mendon (the larger area in which Honeoye Falls is located). It also maintains its own zoning board, a planning board, a board of ethics, a conservation board, and other offices. Honeoye Falls' residents contribute to the region's governance as well as that of the community, and one heads the Honeoye Falls/Mendon Recreation Commission. Honeoye Falls also lends its name to the area's wastewater treatment plan, and has its own five-digit zip code -- 14472 -- for all Honeoye Falls' addresses.

Although Honeoye Falls' police service is provided by the county in which it is located, the community's fire department "is one of the best equipped in the State." *See Honeoye Falls Pamphlet (attached as Exhibit 3).* Moreover, Honeoye Falls, together with the nearby community of Lima, operates its own

schools, with a total enrollment of 2,140 students and a faculty of 140 teachers. The high school, middle school and manor school of this system are all located in Honeoye Falls. *Id.*

Honeoye Falls boasts at least 70 local businesses and 16 local industries. *See Exhibit 4.* In its downtown are located “drug stores, dry cleaning establishments, a variety store, furniture stores, auto parts distributors, a gardening outlet, a hobby shop, a lumber yard, automobile agencies, and a supermarket.” *See Exhibit 3.* Also within the village are gift shops, beauty parlors, florists, lawyers, doctors, dentists, insurance agencies, optometrists and veterinarians. *Id.* Although no firm employment statistics are available, it appears many of Honeoye Falls’ residents work in these businesses and industries.

Nor are the residents of Honeoye Falls dependent on Rochester in their private arrangements. Of the number of churches in town, four have been established since 1869. *See id.* Eleven civic organizations call Honeoye Falls home, including a Fortnightly, Historical Society, Literary Club, chapters of the American Legion, Rotary, and Masons, as well as the Boy and Girl Scouts. Honeoye Falls also has its own Chamber of Commerce. *See id.*

Finally, Honeoye Falls maintains a number of its own recreation areas, despite the nearby facilities of Mendon, ranging from a school playground to a full-scale park in the center of the community. *See id.* It also has its own museum, in which Native American and pioneer artifacts from the region are displayed. Honeoye Falls’ historical section has been placed on the National

Register of Historic Places, and its classic homes and original structures attract a number of tourists each year. And of course, Honeoye Falls has its own radio broadcast station, WRCD(FM), and would continue to have a radio station under the Proposal.

A finding that a proposed community is distinct from a nearby city may be a relevant consideration in determining changes in the Table of Allotments. *See Faye and Richard Tuck, Inc.*, 3 FCC Rcd at 5377-78 (¶ 28). Because, in this case, Honeoye Falls, as a physically distant community, is not dependent on Rochester for its government, its schools, its retail services, its recreation, or its radio service, Honeoye Falls should continue to be recognized as a distinct community that merits a more substantial broadcast outlet than smaller communities elsewhere in western New York.

B. The Proposed Assignment of Channel 236B to Honeoye Falls Also Will Provide More Efficient Broadcast Service.

In addition to the equitable arguments in favor of the Proposal, it undoubtedly offers more efficient use of the channels employed by WRCD and WNVE. As noted in the Petition's Technical Exhibit, the Proposed Reallotment would enable WRCD and WNVE to serve a total of 208,565 more persons than presently receive either station. The net gain is more than 25 percent of the current population served by WNVE at its present allotment. This substantial increase in total service provided would be achieved without depriving either Honeoye Falls or

South Bristol Township of its lone transmission facility, and without creating a single underserved area. *See Notice* at ¶ 4.

That this service happens to encompass the Rochester Urbanized Area, *see Notice* at ¶ 4, is no reason to deny additional broadcast service to more than 200,000 people. In fact, the Commission implicitly endorsed such an additional service to the Rochester area by permitting changes to the facilities of what is now WNVE(FM) in order to extend that station's signal to Rochester. ^{6/} Moreover, after WNVE(FM) had to return its facilities to a prior site because operation from its new site -- from which it could reach Rochester -- created unacceptable interference, the Commission even waived its rules to enable WNVE(FM) to use a translator in Rochester to extend its signal to more of that Urbanized Area. *See id.* at 20-21. That the Commission previously has permitted WNVE to change its current facilities and, subsequently, to obtain a Rochester-based translator in order to serve the Rochester Urbanized Area demonstrates that the Proposal, which would enable WNVE to serve Rochester directly (without the need of a translator and its additional use of spectrum) is consistent with the public interest.

Moreover, the above circumstances confirm that the current Proposal is a more efficient use of spectrum than the existing allotments. Under the existing allotments, the Commission needed to grant WNVE a translator (with its associated

^{6/} See Letter regarding WRQI(FM), South Bristol Township, New York, FCC File No. BLH-900314KC, at n. 25 (MMB, dated July 14, 1994) ("WRQI Letter") (attached as Exhibit 5). At that time, WNVE(FM) used a different call sign -- WRQI(FM) -- and was owned by a different licensee.

additional frequency) in order to serve Rochester. *See id.* at n.25. Under the Proposed Reallotment, however, WNVE now would be able to reach its listeners in the immediate vicinity of Rochester without using an additional frequency. That the Proposal thus would restore WNVE's ability to serve residents of Rochester directly -- an ability lost in 1994 despite the station's prolonged and largely successful efforts to eliminate 139 interference complaints brought against the station's operations at that time, *see id.* at 2 -- offers another equitable reason to adopt the Proposed Reallotment.


In a number of precedent, the Commission has established that "the substitution of an existing station's channel at one community serves the public interest where the substitution permits the provision of a new or expanded service at another community." *Coleman Order* at ¶ 5 (citing *Marietta, Ohio, and Ravenswood, WV*, 2 FCC Rcd 4681 (Allocations Branch 1987)). In this instance, the Proposal would increase service to more than 200,000 persons merely by exchanging the allotment for South Bristol Township with the allotment at Honeoye Falls. The substantial net gain in service enabled by the Proposal without loss of existing local transmission service and without significant loss of service to any underserved population in western New York makes clear that the Proposal should be adopted as a more efficient arrangement of the FM Table of Allotments.

II. CONCLUSION

As noted in the initial Petition for Rule Making, and in the attached declaration, Citicasters is prepared to apply for the channels requested, if allotted, and, if authorized, to construct or modify the facilities necessary. For the foregoing reasons, the Commission should grant the Petition as soon as possible.

Respectfully submitted,

HOGAN & HARTSON L.L.P.

By: 
Marissa G. Repp
F. William LeBeau

Attorneys for Citicasters Co.

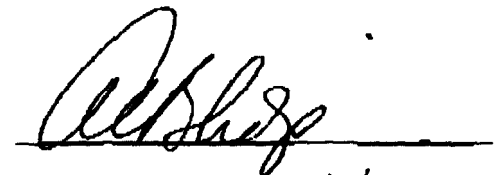
Dated: March 23, 1998

Mar. 20. 1998 6:36PM HOGAN & HARTSON DC4

No. 1907 P. 19/19

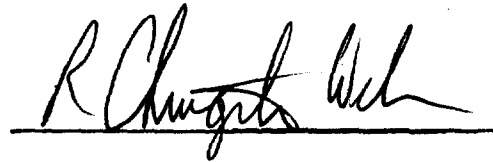
DECLARATIONOn behalf of Citicasters Co., I, Alan Bishop

hereby declare under penalty of perjury that the facts set forth in the foregoing are true and correct to the best of my personal knowledge, information and belief.

Name: Alan BishopTitle: WNVE/WMAX-FM (WRCD)
General Manager

DECLARATION

On behalf of Citicasters Co., I, R. Christopher Weber, hereby declare under penalty of perjury that Citicasters would apply for the channel(s) proposed to be allotted by the *Notice of Proposed Rule Making* in MM-Docket No. 98-8 and, if authorized, to construct or modify the facilities necessary to operate a radio service on each channel promptly.

A handwritten signature in black ink, appearing to read "R. Christopher Weber", is written over a horizontal line.

R. Christopher Weber

**Senior Vice President of
Citicasters Co.**

EXHIBIT 1

1990 CPH-2-34

**1990 Census of
Population and Housing
Population and Housing
Unit Counts
New York**

Issued April 1993



**U.S. Department of Commerce
Ronald H. Brown, Secretary
John Rollwagen, Deputy Secretary
Economics and Statistics Administration
Jeffrey Mayer, Acting Under Secretary
for Economic Affairs
BUREAU OF THE CENSUS
Harry A. Scarr, Acting Director**

Table 9. Population and Housing Units, 1970 to 1990; Area Measurements and Density: 1990—Con.

[For information concerning historical counts, see "User Notes." Density is computed using land area. For definitions of terms and meanings of symbols, see text.]

Place and (in Selected States) County Subdivision	Population			Housing units			1990 area measurements				1990 density			
							Total area		Land area		Population per—		Housing units per—	
	1990	1980	1970	1990	1980	1970	Square kilometers	Square miles	Square kilometers	Square miles	Square kilometer	Square mile	Square kilometer	Square mile
Herron village, St. Lawrence County	407	490	521	173	184	173	1.0	4	1.0	4	407.0	1 017.5	173.0	432.5
Herron town, St. Lawrence County	1 041	1 083	1 087	549	509	427	140.4	54.2	138.4	53.4	7.5	19.5	4.0	10.3
Herricks CDP, Nassau County	4 097	8 123	9 112	1 419	2 519	2 456	1.4	6	1.4	6	2 926.4	6 828.3	1 013.6	2 365.0
Herrings village, Jefferson County	140	170	137	56	58	47	9	3	9	3	200.0	466.7	80.0	186.7
Heuvelton village, St. Lawrence County	771	777	770	305	320	279	2.2	9	2.0	8	385.5	963.8	152.5	381.3
Hewlett CDP, Nassau County	6 620	6 786	6 796	2 534	2 543	2 236	2.3	9	2.3	9	2 878.3	7 355.6	1 101.7	2 815.6
Hewlett Bay Park village, Nassau County	440	489	586	149	141	172	1.0	4	9	4	488.9	1 100.0	165.6	372.5
Hewlett Harbor village, Nassau County	1 193	1 331	1 512	444	433	417	2.1	8	1.9	7	627.9	1 704.3	233.7	634.3
Hewlett Neck village, Nassau County	547	472	529	185	151	147	6	2	6	2	911.7	2 335.0	308.3	925.0
Hicksville CDP, Nassau County	40 174	43 245	49 820	13 395	13 452	12 878	17.7	6.8	17.6	6.8	2 282.6	5 907.9	761.1	1 969.9
Highland town, Sullivan County	2 147	1 878	1 377	1 521	1 271	992	133.9	51.7	129.5	50.0	16.6	42.9	11.7	30.4
Highland CDP, Ulster County	4 492	3 967	2 184	1 747	1 436	758	12.9	5.0	12.0	4.6	374.3	976.5	145.7	379.8
Highland Falls village, Orange County	3 937	4 187	4 638	1 708	1 647	1 545	2.9	1.1	2.9	1.1	1 357.6	3 579.1	589.0	1 552.7
Highland Mills CDP, Orange County	2 576	2 034	...	950	743	...	4.5	1.7	4.5	1.7	572.4	1 515.3	211.1	558.8
Highlands town, Orange County	13 667	14 004	14 661	3 569	3 471	3 258	86.7	33.5	80.0	30.9	170.8	442.3	44.6	115.5
Hillborn village, Rockland County	892	926	1 058	305	318	319	5.8	2.2	5.8	2.2	153.8	405.5	52.6	138.6
Hillcrest CDP, Rockland County	6 447	5 733	5 357	1 880	1 809	1 459	3.3	1.3	3.3	1.3	1 952.6	4 959.2	569.7	1 446.2
Hilldale town, Columbia County	1 793	1 648	1 447	1 103	936	676	123.7	47.8	123.4	47.6	14.5	37.7	8.9	23.2
Hillside Lake CDP, Dutchess County	1 692	1 382	...	570	453	...	4.0	1.6	3.9	1.5	433.8	1 128.0	146.2	380.0
Hilton village, Monroe County	5 216	4 151	2 440	1 857	1 333	676	4.1	1.6	4.1	1.6	1 272.2	3 260.0	452.9	1 160.6
Hinsdale town, Cortland County	2 095	2 182	1 781	937	913	543	100.4	38.8	100.4	38.8	20.9	54.0	9.3	24.1
Hobart village, Delaware County	385	473	531	191	202	194	1.3	5	1.3	5	296.2	770.0	146.9	382.0
Holbrook CDP, Suffolk County	25 273	24 382	...	7 630	6 941	...	17.7	6.8	17.7	6.8	1 427.9	3 716.4	431.1	1 122.1
Holcomb village, Ontario County	790	952	778	314	339	224	2.3	9	2.3	9	343.5	877.8	136.5	348.9
Holland CDP, Erie County	1 288	1 347	...	508	502	...	9.2	3.6	9.2	3.6	140.0	357.8	55.2	141.1
Holland town, Erie County	3 572	3 446	3 140	1 343	1 231	977	92.5	35.7	92.5	35.7	38.7	100.1	14.5	37.6
Holland Patent village, Oneida County	411	534	556	188	222	195	1.3	5	1.2	5	342.5	822.0	156.7	376.0
Holley village, Orleans County	1 890	1 882	1 868	802	765	686	3.2	1.3	3.2	1.3	590.6	1 453.8	250.6	616.9
Holtville CDP, Suffolk County	14 972	13 515	...	4 532	3 893	...	18.0	7.0	18.0	7.0	831.8	2 138.9	251.8	647.4
Horner village, Cortland County	3 476	3 635	4 143	1 379	1 350	1 351	4.3	1.6	4.3	1.6	808.4	2 172.5	320.7	861.9
Homer town, Cortland County	6 508	6 599	6 480	2 465	2 345	2 090	131.2	50.7	130.5	50.4	49.9	129.1	18.9	48.9
Honeye Falls village, Monroe County	2 340	2 410	2 248	1 017	949	745	6.7	2.6	6.7	2.6	349.3	900.0	151.8	391.2
Hosack town, Rensselaer County	6 696	6 732	6 651	2 778	2 490	2 152	163.6	63.2	163.3	63.0	41.0	106.3	17.0	44.1
Hosack Falls village, Rensselaer County	3 490	3 609	3 897	1 490	1 375	1 319	4.5	1.7	4.5	1.7	775.6	2 052.9	337.1	876.5
Hope town, Hamilton County	358	311	269	127	259	226	107.8	41.6	105.5	40.7	3.4	8.8	3.1	8.0
Hopewell town, Ontario County	3 016	2 509	2 347	1 070	842	654	92.4	35.7	92.3	35.6	32.7	84.7	11.6	30.1
Hopewell Junction CDP, Dutchess County	1 786	1 754	2 055	675	612	676	7.3	2.8	7.3	2.8	244.7	637.9	92.5	241.1
Hopkinton town, St. Lawrence County	957	1 064	884	689	534	580	484.4	187.0	480.2	185.4	2.0	5.2	1.4	3.7
Horicon town, Warren County	1 269	1 082	890	1 664	1 159	846	186.0	71.8	171.1	66.1	7.4	19.2	9.7	25.2
Hornby town, Steuben County	1 655	1 786	1 377	611	599	427	105.9	40.9	105.9	40.9	15.6	40.5	5.8	14.9
Horrell city, Steuben County	9 877	10 234	12 144	4 148	4 193	4 356	6.7	2.6	6.7	2.6	1 474.2	3 798.8	619.1	1 595.4
Hornellville town, Steuben County	4 149	4 066	3 993	1 735	1 653	1 333	113.4	43.8	113.0	43.6	36.7	95.2	15.4	39.8
Horseheads village, Chemung County	6 802	7 348	7 989	2 950	2 866	2 601	10.0	3.9	10.0	3.9	680.2	1 744.1	295.0	756.4
Horseheads town, Chemung County	19 926	20 238	20 552	8 038	7 621	6 407	93.0	35.9	92.9	35.9	555.0	1 444.1	86.5	223.9
Horseheads North CDP, Chemung County	3 003	3 081	2 753	1 078	1 029	(NA)	6.0	2.3	6.0	2.3	500.5	1 305.7	179.7	468.7
Houghton CDP, Allegany County	1 740	1 604	1 620	275	258	295	6.4	2.5	6.3	2.4	276.2	725.0	43.7	114.6
Hounsfield town, Jefferson County	3 089	2 645	2 771	1 607	1 323	1 265	311.9	120.4	127.6	49.3	24.2	62.7	12.6	32.6
Howard town, Steuben County	1 331	1 236	1 029	632	578	399	157.3	60.7	157.1	60.6	8.5	22.0	4.0	10.4
Hudson city, Columbia County	8 034	7 986	8 940	3 496	3 474	3 261	6.0	2.3	5.6	2.2	1 434.6	3 651.8	624.3	1 589.1
Hudson Falls village, Washington County	7 651	7 419	7 917	3 159	2 802	2 525	4.9	1.9	4.8	1.9	1 594.0	4 026.8	658.1	1 662.6
Hume town, Allegany County	1 970	2 040	1 838	835	828	633	99.3	38.4	98.3	37.9	20.0	52.0	8.5	22.0
Humphrey town, Cortland County	580	529	405	327	317	194	94.8	36.6	94.7	36.6	6.1	15.8	3.5	8.9
Hunter village, Greene County	429	511	238	682	580	231	2.2	0.8	4.1	1.6	104.6	268.1	166.3	426.3
Hunter town, Greene County	2 116	2 252	1 742	3 040	2 525	1 509	235.0	90.7	234.4	90.5	9.0	23.4	13.0	33.6
Huntington CDP, Suffolk County	18 243	21 727	12 601	7 013	7 739	4 184	19.9	7.7	19.5	7.5	935.5	2 432.4	359.6	935.1
Huntington town, Suffolk County	191 474	201 512	200 172	64 842	61 589	53 929	355.1	137.1	243.4	94.0	786.7	2 037.0	266.4	689.8
Huntington Bay village, Suffolk County	1 521	1 783	1 789	542	549	514	6.5	2.5	2.7	1.0	563.3	1 521.0	200.7	542.0
Huntington Station CDP, Suffolk County	28 247	28 769	28 817	9 968	9 663	8 316	14.1	5.4	14.1	5.4	2 003.3	5 230.9	707.0	1 845.9
Hurley CDP, Ulster County	4 644	4 892	4 081	1 733	1 668	1 190	14.1	5.4	14.0	5.4	331.7	860.0	123.8	320.9
Hurley town, Ulster County	6 741	6 992	6 496	2 803	2 651	2 143	93.2	36.0	77.6	29.9	86.9	225.5	36.1	93.7
Huron town, Wayne County	2 025	1 820	1 739	1 471	1 395	1 286	111.9	43.2	102.3	39.5	19.8	51.3	14.4	37.2
Hyde Park town, Dutchess County	21 230	20 768	16 910	7 473	6 782	4 996	103.2	39.9	95.7	37.0	221.8	573.8	78.1	202.0
Ilan village, Herkimer County	8 888	9 450	9 808	3 586	3 585	3 432	6.5	2.5	6.4	2.5	1 388.8	3 555.2	560.3	1 434.4
Independence town, Allegany County	1 026	1 138	1 031	447	430	357	89.3	34.5	89.3	34.5	11.5	29.7	5.0	13.0
Indian Lake town, Hamilton County	1 481	1 410	1 290	1 870	1 518	1 017	688.7	265.9	654.0	252.5	2.3	5.9	2.9	7.4
Inlet town, Hamilton County	343	320	287	839	829	399	172.0	66.4	161.3	62.3	6.3	16.3	5.2	13.5
Interlaken village, Seneca County	680	685	733	273	276	289	7	3	7	3	971.4	2 266.7	390.0	910.0
Inwood CDP, Nassau County	7 767	8 228	8 433	2 849	2 912	2 653	5.6	2.2	4.3	1.6	1 806.3	4 854.4	662.6	1 780.6
Ira town, Cayuga County	1 990	1 869	1 720	707	592	501	90.5	34.9	90.2	34.8	22.1	57.2	7.8	20.3
Irondequoit town, Monroe County	52 377	57 648	64 897	22 177	21 904	20 528	43.7	16.9	39.5	15.3	1 326.0	3 423.3	561.4	1 449.5

Table 9. Population and Housing Units, 1970 to 1990; Area Measurements and Density: 1990—Con.

[For information concerning historical counts, see "User Notes." Density is computed using land area. For definitions of terms and meanings of symbols, see text.]

Place and (in Selected States) County Subdivision	Population			Housing units			1990 area measurements				1990 density			
							Total area		Land area		Population per —		Housing units per —	
	1990	1980	1970	1990	1980	1970	Square kilometers	Square miles	Square kilometers	Square miles	Square kilometer	Square mile	Square kilometer	Square mile
Sherman town, Chautauque County	1 505	1 490	1 428	592	586	509	94.3	36.4	94.0	36.3	16.0	41.5	6.3	16.3
Sheriff city, Oneida County	2 864	2 830	2 986	1 126	1 050	932	5.1	2.0	5.1	2.0	561.6	1 432.0	220.8	563.0
Shinnecock Hills CDP, Suffolk County	2 847	2 344	...	2 261	2 011	...	17.5	6.8	15.8	6.1	180.2	466.7	143.1	370.7
Shinnecock Reservation, Suffolk County	375	297	174	173	104	71	3.4	1.3	3.4	1.3	110.3	288.5	50.9	133.1
Shirley CDP, Suffolk County	22 936	18 072	6 157	7 021	5 632	2 550	29.1	11.2	28.2	10.9	813.3	2 104.2	249.0	644.1
Shoreham village, Suffolk County	540	555	524	204	189	158	1.2	.4	1.2	.4	450.0	1 350.0	170.0	441.7
Shortsville village, Ontario County	1 485	1 669	1 516	565	594	482	1.5	.6	1.5	.6	990.0	2 475.0	376.7	941.7
Sidney village, Delaware County	4 720	4 861	4 789	2 038	2 000	1 779	6.1	2.4	6.1	2.4	773.8	1 966.7	334.1	849.2
Sidney town, Delaware County	6 667	6 856	6 984	2 995	2 797	2 485	133.6	51.6	132.6	51.2	50.3	130.2	22.6	58.5
Silver Creek village, Chautauque County	2 927	3 088	3 182	1 294	1 264	1 237	3.0	1.2	2.9	1.1	1 009.3	2 660.9	446.2	1 176.4
Silver Springs village, Wyoming County	852	801	823	340	320	291	2.5	1.0	2.5	.9	340.8	946.7	136.0	377.8
Sinclairville village, Chautauque County	708	772	772	295	276	244	4.2	1.6	4.2	1.6	168.6	442.5	70.2	184.4
Skaneateles village, Onondaga County	2 724	2 789	3 055	1 223	1 102	1 031	4.2	1.6	3.5	1.3	778.3	2 095.4	349.4	940.8
Skaneateles town, Onondaga County	7 526	7 795	7 825	3 179	3 083	2 713	126.3	48.8	110.5	42.7	68.1	176.3	28.8	74.4
Sloan village, Erie County	3 830	4 529	5 216	1 700	1 772	1 687	2.1	.8	2.1	.8	1 823.8	4 787.5	809.5	2 125.0
Stoutsburg village, Rockland County	3 035	3 154	3 134	1 042	1 014	918	6.7	2.6	6.6	2.5	459.8	1 214.0	157.9	416.8
Smithfield town, Madison County	1 053	1 001	864	380	316	235	63.0	24.3	63.0	24.3	16.7	43.3	6.0	15.6
Smithtown CDP, Suffolk County	25 638	30 906	...	8 360	8 739	...	31.8	12.3	30.6	11.8	837.8	2 172.7	273.2	708.5
Smithtown town, Suffolk County	113 406	116 663	114 657	36 828	32 781	27 944	157.8	60.9	138.8	53.6	817.0	2 115.8	265.3	687.1
Smithville town, Chenango County	1 167	1 174	956	574	433	362	131.9	50.9	130.9	50.5	8.9	23.1	4.4	11.4
Smyrna village, Chenango County	211	225	247	80	87	80	.6	.2	.6	.2	351.7	1 055.0	133.3	400.0
Smyrna town, Chenango County	1 265	1 142	1 106	475	389	325	109.2	42.2	109.1	42.1	11.6	30.0	4.4	11.3
Sodus village, Wayne County	1 904	1 790	1 813	775	700	667	2.4	.9	2.4	.9	793.3	2 115.6	322.9	861.1
Sodus town, Wayne County	8 877	9 485	8 754	3 957	4 017	3 335	179.7	69.4	174.6	67.4	50.8	131.7	22.7	58.7
Sodus Point village, Wayne County	1 190	1 334	1 172	777	858	666	3.9	1.5	3.9	1.5	305.1	793.3	199.2	518.0
Salon town, Cortland County	1 008	865	687	348	279	197	77.0	29.7	77.0	29.7	13.1	33.9	4.5	11.7
Salvo village, Onondaga County	6 717	7 140	8 280	3 115	2 994	2 892	4.3	1.6	4.3	1.6	1 562.1	4 198.1	724.4	1 946.9
Somers town, Westchester County	16 216	13 133	9 402	6 240	4 517	2 947	83.6	32.3	77.8	30.0	208.4	540.5	80.2	208.0
Somerset town, Niagara County	2 655	2 701	2 677	1 056	1 018	927	96.5	37.2	96.3	37.2	27.6	71.4	11.0	28.7
Sound Beach CDP, Suffolk County	9 102	8 071	...	3 575	3 315	...	6.9	2.7	6.9	2.7	1 319.1	3 371.1	549.3	1 424.3
Southampton village, Suffolk County	3 980	4 000	4 904	2 980	2 542	2 398	17.5	6.8	16.4	6.3	242.7	631.7	181.7	473.0
Southampton town, Suffolk County	44 976	42 849	35 980	33 622	28 362	21 066	637.5	246.1	359.7	138.9	125.0	323.8	93.5	242.1
Southampton CDP, Suffolk County	1 302	1 331	...	685	656	...	8.8	3.4	8.8	3.4	148.0	382.9	77.8	201.5
South Bristol town, Ontario County	1 663	1 205	794	1 111	953	574	108.9	42.1	101.2	39.1	16.4	42.5	11.0	28.4
South Cornish village, Steuben County	1 025	1 195	1 414	437	472	468	1.6	.6	1.6	.6	640.6	1 708.3	273.1	728.3
South Dayton village, Cattaraugus County	601	...	...	245	241	233	2.6	1.0	2.6	1.0	231.2	601.0	94.2	245.0
Southwest town, Putnam County	14 927	11 416	9 901	5 709	4 066	3 250	90.6	35.0	83.0	32.1	179.8	465.0	68.8	177.9
South Fallsburg CDP, Sullivan County	2 115	2 196	1 590	1 335	1 861	2 236	15.9	6.1	15.5	6.0	136.5	352.5	86.1	222.5
South Farmingdale CDP, Nassau County	15 377	16 439	20 464	4 970	4 695	4 988	5.6	2.2	5.6	2.2	2 745.9	6 989.5	887.5	2 259.1
South Floral Park village, Nassau County	1 478	1 490	1 032	462	452	277	.3	.1	.3	.1	4 926.7	14 780.0	1 540.0	4 620.0
South Glens Falls village, Saratoga County	3 506	3 714	4 013	1 539	1 511	1 327	3.9	1.5	3.5	1.3	1 001.7	2 696.9	439.7	1 183.8
South Hempstead CDP, Nassau County	3 014	...	...	1 042	...	...	1.5	.6	1.5	.6	2 009.3	5 023.3	694.7	1 736.7
South Hill CDP, Tompkins County	5 423	5 276	...	931	860	...	15.5	6.0	15.3	5.9	354.4	919.2	60.8	157.8
South Huntington CDP, Suffolk County	9 624	14 854	9 115	3 297	4 607	2 504	8.7	3.4	8.7	3.4	1 106.2	2 830.6	379.0	969.7
South Lockport CDP, Niagara County	7 112	3 366	1 341	2 842	1 132	380	14.9	5.8	14.9	5.7	477.3	1 247.7	190.7	498.6
South Myack village, Rockland County	3 352	3 602	3 435	1 195	1 285	1 099	4.4	1.7	4.4	1.6	2 095.0	5 586.7	746.9	1 991.7
Southold CDP, Suffolk County	5 192	4 770	2 030	3 539	2 871	863	29.3	11.3	27.0	10.4	192.3	499.2	131.1	340.3
Southold town, Suffolk County	19 836	19 172	16 804	12 979	11 130	8 740	578.1	223.2	139.1	53.7	142.6	369.4	93.3	241.7
Southport CDP, Chemung County	7 753	8 329	8 685	3 233	3 281	2 989	14.5	5.6	14.2	5.5	546.0	1 409.6	227.7	587.8
Southport town, Chemung County	11 571	11 586	11 976	4 324	4 346	3 940	121.3	46.8	120.5	46.5	96.0	248.8	35.9	93.0
South Valley town, Cattaraugus County	281	212	164	275	225	148	96.1	37.1	95.7	36.9	2.9	7.6	2.9	7.5
South Valley Stream CDP, Nassau County	5 328	5 462	6 595	2 049	2 007	1 948	2.2	.9	2.2	.9	2 421.8	5 920.0	931.4	2 276.7
Spafford CDP, Dutchess County	4 660	4 848	2 725	1 596	1 460	752	7.5	2.9	7.5	2.9	621.3	1 606.9	212.8	550.3
Spafford town, Onondaga County	1 675	1 596	1 148	1 046	1 006	707	101.6	39.2	85.0	32.8	19.7	51.1	12.3	31.9
Sparta town, Livingston County	1 578	1 458	1 157	584	488	356	71.9	27.7	71.9	27.7	21.9	57.0	8.1	21.1
Speculator village, Hamilton County	400	408	390	474	456	306	122.3	47.2	115.6	44.6	3.5	9.0	4.1	10.6
Spencer village, Tioga County	815	863	854	335	332	285	2.7	1.0	2.7	1.0	301.9	815.0	124.1	335.0
Spencer town, Tioga County	2 881	2 633	2 232	1 175	1 024	725	129.2	49.9	128.3	49.6	22.5	58.1	9.2	23.7
Spencerport village, Monroe County	3 606	3 424	2 929	1 392	1 196	901	3.6	1.4	3.5	1.4	1 030.3	2 575.7	397.7	994.3
Springfield town, Otsego County	1 267	1 239	1 136	701	534	391	117.7	45.4	111.3	43.0	11.4	29.5	6.3	16.3
Springport town, Cayuga County	2 198	2 210	1 911	1 023	960	757	69.4	26.8	55.8	21.5	39.4	102.2	18.3	47.6
Springport CDP, Suffolk County	4 355	3 197	...	3 459	2 524	...	23.9	9.2	21.9	8.5	198.9	512.4	157.9	406.9
Spring Valley village, Rockland County	21 802	20 537	18 112	8 116	8 011	6 342	5.5	2.1	5.4	2.1	4 037.4	10 381.9	1 503.0	3 864.8
Springville village, Erie County	4 310	4 285	4 350	1 710	1 559	1 434	9.2	3.6	9.2	3.5	468.5	1 231.4	185.9	488.6
Springwater town, Livingston County	2 407	2 143	1 678	999	825	543	138.1	53.3	138.0	53.3	17.4	45.2	7.2	18.7
Stafford town, Genesee County	2 593	2 508	2 461	1 001	961	821	80.9	31.2	80.6	31.1	32.2	83.4	12.4	32.2
Stamford village, Delaware County	1 211	1 240	1 286	631	571	528	3.4	1.3	3.4	1.3	356.2	931.5	185.6	485.4
Stamford town, Delaware County	2 047	2 038	2 072	1 143	955	765	125.6	48.5	125.6	48.5	16.3	42.2	9.1	23.6
Stanford town, Dutchess County	3 495	3 319	2 479	1 564	1 314	1 058	130.2	50.3	129.5	50.0	27.0	69.9	12.1	31.3
Stannards CDP, Allegany County	1 028	1 026	...	407	407	...	7.4	2.8	7.4	2.8	138.9	367.1	55.0	145.4

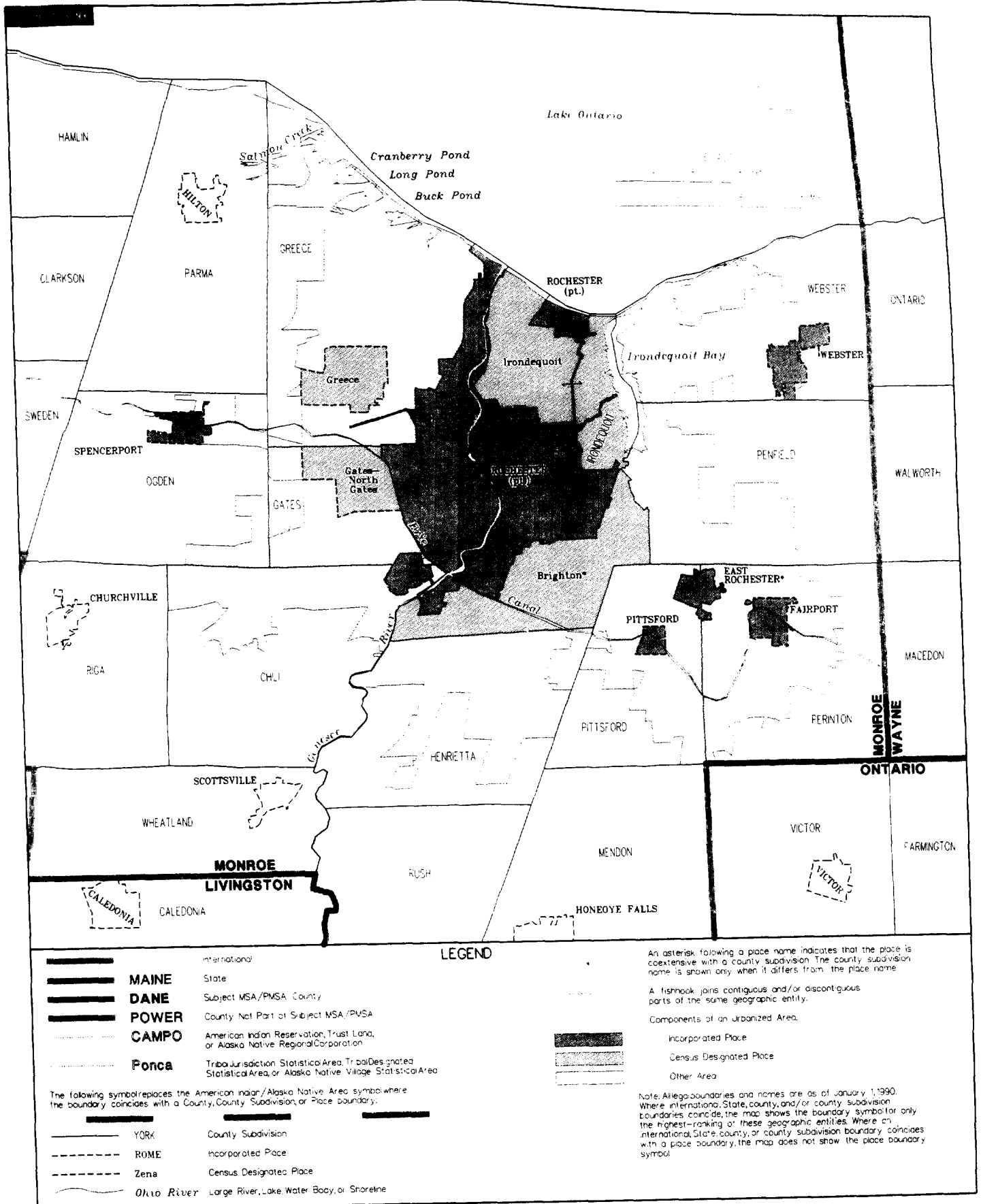
EXHIBIT 2

Table 23. Population, Housing Units, and Land Area for Urbanized Area: 1990—Con.

[Density is computed using land area. For definitions of terms and meanings of symbols, see text.]

Urbanized Area	Population	Housing units	Area measurements				Density			
			Total area		Land area		Population per—		Housing units per—	
			Square kilometers	Square miles	Square kilometers	Square miles	Square kilometer	Square mile	Square kilometer	Square mile
Poughkeepsie, NY—Con.										
Ulster County (pt.)†	4 744	1 892	13.0	5.0	12.1	4.7	392.1	1 009.4	156.4	402.6
Lloyd town (pt.)	4 744	1 892	13.0	5.0	12.1	4.7	392.1	1 009.4	156.4	402.6
Highland CDP	4 492	1 747	12.9	5.0	12.0	4.6	374.3	976.5	145.6	379.8
Rochester, NY										
The area	619 653	252 173	591.5	228.4	569.9	220.0	1 087.3	2 816.6	442.5	1 146.2
In central place	231 636	101 154	96.0	37.1	92.7	35.8	2 498.8	6 470.3	1 091.2	2 825.5
Rochester city†	231 636	101 154	96.0	37.1	92.7	35.8	2 498.8	6 470.3	1 091.2	2 825.5
Urban fringe	388 017	151 019	495.5	191.3	477.2	184.3	813.1	2 105.4	316.5	819.4
Monroe County (pt.)†	619 653	252 173	591.5	228.4	569.9	220.0	1 087.3	2 816.6	442.5	1 146.2
Brighton town†	34 455	16 068	40.5	15.6	40.1	15.5	859.2	2 222.9	400.7	1 036.6
Brighton CDP	34 455	16 068	40.5	15.6	40.1	15.5	859.2	2 222.9	400.7	1 036.6
Chili town (pt.)	22 526	7 839	33.8	13.0	33.6	13.0	670.4	1 732.8	233.3	603.0
East Rochester village†	6 932	2 926	3.5	1.4	3.5	1.4	1 980.6	4 951.4	836.0	2 090.0
East Rochester town†	6 932	2 926	3.5	1.4	3.5	1.4	1 980.6	4 951.4	836.0	2 090.0
Gates town (pt.)	28 366	11 051	35.1	13.6	34.9	13.5	812.8	2 101.2	316.6	818.6
Gates-North Gates CDP	14 995	5 956	12.2	4.7	12.1	4.7	1 239.3	3 190.4	492.2	1 267.2
Greece town (pt.)†	87 178	33 537	100.0	38.6	92.3	35.6	944.5	2 448.8	363.3	942.1
Greece CDP	15 632	6 116	11.3	4.3	11.3	4.3	1 383.4	3 635.3	541.2	1 422.3
Henrietta town (pt.)	31 155	10 316	46.4	17.9	46.2	17.8	674.4	1 750.3	223.3	579.6
Irondequoit town†	52 377	22 177	43.7	16.9	39.5	15.3	1 326.0	3 423.3	561.4	1 449.5
Irondequoit CDP	52 322	22 151	43.5	16.8	39.2	15.1	1 334.7	3 465.0	565.1	1 467.0
Ogden town (pt.)	9 645	3 572	17.4	6.7	17.1	6.6	564.0	1 461.4	208.9	541.2
Spencerport village†	3 606	1 392	3.6	1.4	3.5	1.4	1 030.3	2 575.7	397.7	994.3
Perinton town (pt.)†	25 186	9 962	39.9	15.4	38.8	15.0	649.1	1 679.1	256.8	664.1
Perinton CDP	39 896	15 023	48.7	18.8	48.0	18.5	831.2	2 156.5	313.0	812.1
Fairport village	5 943	2 367	4.2	1.6	4.1	1.6	1 449.5	3 714.4	577.3	1 479.4
Pittsford town (pt.)†	23 275	8 127	38.9	15.0	38.5	14.9	604.5	1 562.1	211.1	545.4
Pittsford village	1 488	648	1.8	.7	1.7	.7	875.3	2 125.7	381.2	925.7
Rochester city†	231 636	101 154	96.0	37.1	92.7	35.8	2 498.8	6 470.3	1 091.2	2 825.5
Webster town (pt.)	27 026	10 421	47.7	18.4	44.7	17.3	604.6	1 562.2	233.1	602.4
Webster village†	5 464	2 362	5.7	2.2	5.7	2.2	958.6	2 483.6	414.4	1 073.6
Stamford, CT—NY (pt.)										
The area	20	6	—	—	—	—	—	—	—	—
In central place	—	—	—	—	—	—	—	—	—	—
Urban fringe	20	6	—	—	—	—	—	—	—	—
Westchester County (pt.)†	20	6	—	—	—	—	—	—	—	—
Pound Ridge town (pt.)	20	6	—	—	—	—	—	—	—	—
Syracuse, NY										
The area	388 918	159 873	360.3	139.1	346.1	133.6	1 123.7	2 911.1	461.9	1 196.7
In central place	163 860	71 502	66.4	25.7	65.0	25.1	2 520.9	6 528.3	1 100.0	2 848.7
Syracuse city	163 860	71 502	66.4	25.7	65.0	25.1	2 520.9	6 528.3	1 100.0	2 848.7
Urban fringe	225 058	88 371	293.8	113.4	281.1	108.5	800.6	2 074.3	314.4	814.5
Onondaga County (pt.)†	386 357	158 807	356.4	137.6	342.7	132.3	1 127.4	2 920.3	463.4	1 200.4
Camillus town (pt.)	20 863	8 216	21.9	8.5	21.9	8.5	952.6	2 454.5	375.2	966.6
Camillus village	1 150	503	1.0	.4	1.0	.4	1 150.0	2 875.0	503.0	1 257.5
Fairmount CDP (pt.)	10 922	4 296	8.2	3.2	8.2	3.2	1 332.0	3 413.1	523.9	1 342.5
Clara town (pt.)	17 742	6 479	28.4	11.0	28.4	11.0	624.7	1 612.9	228.1	589.0
North Syracuse village (pt.)†	2 061	837	2.2	.9	2.2	.9	936.8	2 290.0	380.5	930.0
Clay town (pt.)	55 355	20 496	39.3	15.2	38.9	15.0	1 423.0	3 690.3	526.9	1 366.4
North Syracuse village (pt.)†	5 302	2 241	2.8	1.1	2.8	1.1	1 893.6	4 820.0	800.4	2 037.3
De Witt town (pt.)	22 558	9 025	48.6	18.8	48.5	18.7	465.1	1 206.3	186.1	482.6
De Witt CDP	8 244	2 885	8.1	3.1	8.1	3.1	1 017.8	2 659.4	356.2	930.6
East Syracuse village	3 343	1 489	4.1	1.6	4.1	1.6	815.4	2 089.4	363.2	930.6
Lyncourt CDP (pt.)	518	216	.5	.2	.5	.2	1 036.0	2 590.0	432.0	1 080.0
Lyncourt CDP (pt.)	2 737	1 060	8.0	3.1	7.9	3.1	346.5	882.9	134.2	341.9
Geddes town	17 677	7 164	31.6	12.2	23.9	9.2	739.6	1 921.4	299.7	778.7
Fairmount CDP (pt.)	1 344	488	1.3	.5	1.3	.5	1 033.8	2 688.0	375.4	976.0
Solvay village	6 717	3 115	4.3	1.6	4.3	1.6	1 562.1	4 198.1	724.4	1 946.9
Westville CDP	5 952	2 209	4.2	1.6	4.2	1.6	1 417.1	3 720.0	526.0	1 380.6
Lafayette town (pt.)†	253	102	.6	.2	.6	.2	421.7	1 265.0	170.0	510.0
Lysander town (pt.)	7 869	2 973	9.5	3.7	9.2	3.5	855.3	2 248.3	323.2	849.4
Baldwinsville village (pt.)†	4 134	1 611	4.7	1.8	4.5	1.7	918.7	2 431.8	358.0	947.6
Manlius town (pt.)	24 529	9 781	34.9	13.5	34.9	13.5	702.8	1 817.0	280.3	724.5
Fayetteville village	4 248	1 840	4.4	1.7	4.4	1.7	965.5	2 498.8	418.2	1 082.4
Lyncourt CDP (pt.)	1 856	751	3.6	1.4	3.6	1.4	515.6	1 325.7	208.6	536.4
Manlius village†	4 764	2 027	4.4	1.7	4.4	1.7	1 082.7	2 802.4	460.7	1 192.4
Manlius village†	3 745	1 320	3.2	1.2	3.2	1.2	1 170.3	3 120.8	412.5	1 060.0
Onondaga town (pt.)	10 480	4 024	22.3	8.6	22.2	8.6	472.1	1 218.6	181.3	467.9

Urbanized Areas



U.S. DEPARTMENT OF COMMERCE Economics and Statistics Administration Bureau of the Census

MAPS

NEW YORK G-29

EXHIBIT 3